The revised draft "Policy for Public Private Partnership (PPP) in school Education, 2015" has been uploaded on http://rajrmsa.nic.in and http://rajshisha.gov.in The comments, remarks and Changes required thereof may be submitted by 2 July 2015 by mail on spdrmsaraj@gmail.com and aspdrmsaraj@gmail.com or by post on Rajasthan Council of Secondary Education, Eklavya Bhawan, Dr. R.K. Shiksha Sankul, JLN Marg, Jaipur-3032017
Policy for Public Private Partnership (PPP) in School Education, 2015

1.0 INTRODUCTION

1.1 Despite increased state expenditure in education sector, quality of education in government schools has been deteriorating as compared to private schools. Better learning outcome in private schools despite lower per student expenditure is an indicator of efficiency of private sector in management and operation of schools. Even in present scenario, students from poorer sections of society are dependent on government schools for schooling. Therefore, efforts need to be made to improve quality of education in government schools.

1.2 Government of Rajasthan aims to involve private sector in improving management and operation of government schools in Public Private Partnership (PPP) framework for imparting quality education to students from weaker sections of the society. This policy provides framework for promoting PPP in schools in State of Rajasthan.

2.0 OBJECTIVE

2.1 The policy aims at providing various models for involving PPP in improving management and operation of existing government schools and establishing new schools.

2.2 It also aims to establish transparent and streamlined processes for selection of private partners for PPP in schools and create framework for smooth execution of PPP projects.

3.0 TITLE AND ENFORCEMENT

3.1 This policy will be known as policy for Public Private Partnership in School Education, 2015.

3.2 This policy will be applicable to schools under the control of Secondary Education Department.

3.3 This policy will come in operation with effect from ...... and will remain in force until superseded or modified by another policy.
4.0 MODELS FOR PPP IN SCHOOL EDUCATION

4.1 Existing Government Schools

4.1.1 State government will promote management of existing government schools by private partner on following models on first come first serve basis :-

(i) Government will sponsor 100% students. Government sponsored students will be charged as per prevailing fee structure in other government schools.

(ii) Private partner can select any government school located in the state.

(iii) State government will provide free text books, mid-day meal and benefit of other government schemes to students as being provided to students of other government schools. No other expenditure is to be borne by the State Government.

4.1.2 Private partner will be selected for management of existing government schools through transparent process of competitive bidding on following model :-

(i) Government will sponsor 100% students. Students will be charged as per prevailing fee structure in other government schools.

(ii) Selection of schools will be done by State Government keeping in view educational backwardness of the region.

(iii) State government will reimburse per student annual fee determined through bidding process for all government sponsored students.

4.2 New PPP Schools

4.2.1 Private partner will be selected for establishing new schools in blocks other than Educationally Backward Blocks (EBB) through transparent process of competitive bidding on following model :-

(i) Government will sponsor 40% students paying fee prevailing in other government schools and remaining 60% students will be paying fee prescribed by the private partner as per law.

(ii) Selection of government school will be done by State Government keeping in view educational backwardness of the region.
(iii) State government will reimburse per student annual fee determined through bidding process for all government sponsored students.

(iv) Private partner will provide all facilities to government sponsored students without any additional charge which are being provided to paid students.

4.2.2 Private partner will be selected for establishing new schools in Educationally Backward Blocks (EBB) through transparent process of competitive bidding on following model :-

(i) Government will sponsor 100% students. Students will be charged as per prevailing fee structure in other government schools.

(ii) State government will reimburse per student annual fee determined through bidding process for all government sponsored students.

4.3 General Conditions

(i) State government will provide free text books, mid-day meal and benefit of other government schemes to state sponsored students as being provided to students of other government schools.

(ii) Government will not provide teaching/non teaching/ministerial staff for the school. Private partner will deploy teaching/non teaching staff having prescribed qualification as per norms. Government shall not have any liability towards staff deployed by private partner.

(iii) All PPP schools established under this policy will be treated as government schools.

(iv) Private partner will have right to decide affiliation of school and medium of instruction.

(v) Enrollment of state sponsored students will be done as per policy prescribed by Education Department from time to time.

(vi) All not for profit company/trust/society, incorporated/registered under the provision of Companies Act, 1956/2013/ The Indian Trusts Act, 1982/
The Society Registration Act, 1986 can be selected as private partner for PPP in school education.

(vii) Government sponsored students and paid students will be taught together in same classes.

(viii) The period of agreement would be of at least 10 years and not more than 30 years.

(ix) Detailed terms and conditions will be as per the provisions of concession agreement and bidding guidelines approved by SLEC.

(x) Director of Secondary Education will transfer all the existing staff and teachers of schools given to private partner to other Government schools.

5.0 NODAL AGENCY

5.1 Rajasthan Council of Secondary Education (RCSE) will be Nodal Agency for Public Private Partnership (PPP) in school education for following activities :-

(i) Selection of schools for PPP.
(ii) Appraisal of PPP proposals for approval.
(iii) Identification of land for new schools.
(iv) Conduct of bidding process for selection of private partner.
(v) Signing of agreement with private partner.
(vi) Execution of PPP project as per provisions of agreement.

6.0 STATE LEVEL COMMITTEES FOR PPP PROJECTS

6.1 State Level Appraisal Committee (SLAC)

The State Level Appraisal Committee consisting of following will be constituted :-

(i) Commissioner, R.C.S.E, Jaipur Chairman
(ii) Joint Secretary, Education (Group -2) Member
(iii) Controller Finance, R.C.S.E., Jaipur Member
(iv) Representative of Director Secondary Education Member
(v) X.En., R.C.S.E, Jaipur Member
(vi) Deputy Commissioner, R.C.S.E, Jaipur (PPP) Member
(vii) Deputy Director (Incharge, PPP Cell) Member
(viii) Additional Commissioner, R.C.S.E, Jaipur Member Secretary
6.2 State Level Empowered Committee (SLEC)

Executive Committee of Rajasthan Council of Secondary Education will function as State Level Empowered Committee (SLEC) under this policy.

7.0 APPROVALS

7.1 Approval under clause 4.1.1

7.1.1 Proposal for PPP in school education under clause 4.1.1 will be evaluated/appraised by State Level Appraisal Committee (SLAC) on the basis of capability of private partner to provide quality education. Final approval will be granted by State Level Empowered Committee (SLEC) on recommendation of State Level Appraisal Committee (SLAC).

7.2 Approval under clause 4.1.2, 4.2.1 and 4.2.2

7.2.1 RCSE will be Nodal Agency for carrying out bid process for selection of private partner under clause 4.1.2, 4.2.1 and 4.2.2. State Level Appraisal Committee (SLAC) will act as bid process committee for this purpose. SLEC will be empowered committee for granting all necessary approvals in respect of bidding process. Final approval will be granted by State Level Empowered Committee (SLEC).

8.0 LAND, BUILDING & INFRASTRUCTURE

8.1 No investment on infrastructure will be made by state govt. The Private Partner will upgrade/create infrastructure as per prescribed norms.

8.2 Private partner will have right to use government building/land for education purpose only. No ownership rights on land, building and infrastructure will accrue to the private partner.

8.3 On end of agreement period, building and infrastructure will come back to state government.

9.0 MINIMUM STANDARDS OF PERFORMANCE

9.1 Minimum standards of performance will be prescribed by RCSE and schools performance will be assessed quarterly by a committee comprising of following:

   i. District Education Officer
   ii. Principal, DIET or his Nominee
   iii. One Principal of any Government school nominated by DEO
   iv. One Principal of any Private school nominated by DEO.
9.2 Annual evaluation of performance of PPP schools will also be done by third party engaged by RCSE.

9.3 Private Partner will be required to maintain prescribed standard of performance.

10.0 POWER TO REMOVE DIFFICULTIES

10.1 The State Level Empowered Committee will be authorized to issue clarification in respect of interpretation of the provisions of this policy as may appear necessary for removing the difficulty either on its own motion or on the written representation from the stakeholders.

10.2 The provision of Act and rules issued from time to time shall prevail for purpose of implementation of this policy.